

'Substantial Grounds' for an Interim Review of the 2005 Charges at Dublin Airport

Commission Paper CP6/2006

Bridin O'Leary



Substantial Grounds

Legislative Basis for a Review of a Determination

Subsection 32 (14)(a) of the Aviation Regulation Act, 2001 as amended by the 2004 Act:

"The Commission may after the making of a determination –

- (i) at its own initiative, or
- (ii) at the request of an airport authority or user concerned in respect of the determination,

if it considers that there are substantial grounds for so doing, review the determination and, if it sees fit, amend the determination."



Summary of CP6/2006

The most recent Determination was published on 29 September 2005

The Commission indicated that it *might* be appropriate to review the 2005 Determination once the final Capital Investment Plan (CIP) was considered

At the time of the previous Interim Review (in 2004) 'substantial grounds' was interpreted as what would be consistent with the Commission's statutory objectives

The Commission continues to interpret 'Substantial Grounds' as consistent with statutory objectives, which is seen by the Commission as being the promotion of economic efficiency.



Interim Reviews

An expectation for interim Reviews could reduce the power of incentives to promote efficiency Presumption against holding Reviews other than

in exceptional circumstances

outside the control of the DAA

Where the financial or other effects would compromise the achievement of the statutory objectives



Criteria for a Review

The Commission has considered that

The circumstances whereby the DAA was unable to provide a finalised CIP prior to statutory deadline for the 2005 Determination **appear to** meet the criterion of substantial grounds

The degree to which airline users of Dublin Airport have reviewed their anticipated requirements for airport facilities such that the DAA have developed a larger capital programme may meet the criterion of substantial grounds

It is important to be clear that a decision to hold an interim review is separate from a decision about whether to revise a price cap.



Scope for a Review

Consider the data and arguments that the Commission had in Sept. 2005 *except* that the 2006 DAA investment plan would be substituted for the May 2005 investment plan

Matters that were thoroughly addressed for the Sept. 2005 Determination do not appear to meet the threshold for Substantial Grounds for a Review



Submissions

The Commission requests interested parties to submit responses by 12 noon on Thursday, 28 September 2006

Submissions should be addressed to:

Ms. Anne Moloney
Commission for Aviation Regulation
Floor 3 Alexandra House
Earlsfort Terrace
Dublin 2

Fax to 00-353-1-6611269 Email to info@aviationreg.ie



Industry submissions on CP6/2006 by 28 September should...

Concentrate on issues raised in Consultation Paper

Assist Commission by advocating one's position in terms of

the three-part objective of the Commission, or the due-regard statutory factors

Support the arguments of the submissions with facts and figures



Legal Position

The Commission's position on the concept of "substantial grounds" and its applicability to the proposed interim review is set out comprehensively in its consultation paper CP6/2006, published on 4 September 2006.

Nothing in this presentation supersedes the contents of that document.